# October 18, 2022 GATRA Advisory Board Meeting Minutes Taunton City Hall, 15 Summer Street Taunton, MA 02780 and Zoom Link for Advisory Board

Mayor O'Connell called the meeting to order at 2:05 p.m. Roll call attendance was taken:

Carver (1.61) Connie Kelly Duxbury (2.25) Joanne Moore Hanover (3.57) Tammy Murray Lakeville (1.59) Kelly Howley Mansfield (2.80) Kevin Dumas Medway (1.96) Courtney Riley Middleboro (2.79) Mark Germain Norfolk (2.24) Karen Edwards Pembroke (2.53) Gretchen Emmetts Plainville (1.29) Brenda Watkinson Plymouth (5.33) Derek Brindisi Scituate (2.32) Linda Hayes Taunton (5.49) Shaunna O'Connell Wareham (3.20) Alan Slavin

## 1. Minutes of the September 21, 2022 Advisory Board Meeting

Mayor O'Connell asked for a motion to approve the minutes. Alan Slavin made the motion to approve, Brenda Watkinson seconded. A roll call vote was taken:

Carver (1.61) Connie Kelly-aye Duxbury (2.25) Joanne Moore-aye Hanover (3.57) Tammy Murray-aye Lakeville (1.59) Kelly Howley-aye Mansfield (2.80) Kevin Dumas-aye Medway (1.96) Courtney Riley-aye Middleboro (2.79) Mark Germain-aye Norfolk (2.24) Karen Edwards-aye Pembroke (2.53) Gretchen Emmettsaye Plainville (1.29) Brenda Watkinson-aye Plymouth (5.33) Derek Brindisi-aye Scituate (2.32) Linda Hayes-aye Taunton (5.49) Shaunna O'Connell-aye Wareham (3.20) Alan Slavin-aye

#### Motion to passed.

#### 2. Administrators report

The October Administrators report along with the monthly civil rights report was sent to the board. The heavy focus this month is on the triennial report we received and what GATRA will need to do to address the deficiencies identified.

GATRA is going for out for bid on the management company contract for our transit operations. Our current management company did not submit a bid. GATRA will have a new management company in January.

GATRA is actively looking for staff. The Grants Manager position is still open. GATRA has a Bristol County Co-op student starting next month and we will be talking with UMASS so we may be seeing some interns from there.

Mary Ellen thanked those that volunteered for the by law committee. The committee has been sent the current bylaws and will be meeting in November to review the by laws and will make recommendations to the Board.

Mayor O'Connell asked for motion to include the administrators report in the minutes. Alan Slavin moved, Brenda Watkinson seconded. A roll call vote was taken:

Carver (1.61) Connie Kelly-aye Duxbury (2.25) Joanne Moore-aye Hanover (3.57) Tammy Murray-aye Lakeville (1.59) Kelly Howley-aye Mansfield (2.80) Kevin Dumas-aye Medway (1.96) Courtney Riley-aye Middleboro (2.79) Mark Germain-aye Norfolk (2.24) Karen Edwards-aye Pembroke (2.53) Gretchen Emmettsaye Plainville (1.29) Brenda Watkinson-aye Plymouth (5.33) Derek Brindisi-aye Scituate (2.32) Linda Hayes-aye Taunton (5.49) Shaunna O'Connell-aye Wareham (3.20) Alan Slavin-aye

#### Motion to passed.

#### 3..Triennial Review Findings and Corrective Action.

Mary Ellen reported that every 3 years the Federal Government through the FTA conducts a triennial audit. The FTA is looking at the GATRA operation and assessing whether GATRA is following the 23 areas identified in the triennial by the FTA. This process began in March and was completed in September. GATRA has just received the report. The FTA had some significant concerns with oversight and GATRA's ability to properly manage Federal funding. A lot of emphasis was on reporting, working with the Board and Board oversight, procurement and Disadvantaged Business Enterprise (DBE). GATRA is working with the FTA to create a plan to address those deficiencies and it has been submitted to the FTA. Mary Ellen has an initial meeting with FTA. These deficiencies will take some time to be corrected. GATRA will need to show the FTA that the management in position now has the ability to create the oversight needed for these programs. Some deficiencies we will be able to finish by this calendar year. Most of the deficiencies identified have been be slated for completion by June 30, 2023. This will allow GATRA to not only have a plan in place, but prove to the FTA we can successfully implement that plan. GATRA will be preparing a lot of documentation to be sent to the Federal Government over the next 6-8 months. In the coming months we will be doing board orientation training, updating the by laws and addressing some of the issues that have been identified. The Board will be seeing implementation very shortly.

Mayor O'Connell thanked Mary Ellen for addressing this so quickly. Everyone here knows that this a huge undertaking and appreciates the work being done to address these issues.

#### 4. Financial Review.

Dan Burgess's report has been sent to the board\. It is a summary to show current state of the financials. Transit operations and the brokerage operations have been broken out. This separation is to further emphasize the segregation between the HST Brokerage Contract and all of the other transit operations.

Dan explained the HST Brokerage is a contract that we have with the Massachusetts Executive Office of Health and Human Services to provide medical transportation for eligible Mass Health

clients in Southeastern Massachusetts and Cape Cod. We are currently running a \$121,000 surplus. It is important to emphasize that this contract is level funded for 5 years starting FY21. It is GATRA's intention in the early years to try to conserve resources and revenue knowing that in the later years of the contract, costs will increase and the management fee will not. We will plan conservatively, to offset costs later

The transit operations are the fixed route and demand response included are the administrative costs for those services. Also included here is the commuter rail operation in Attleboro, where GATRA oversees the management of the parking lot.

Mayor O'Connell asked if there were any questions, hearing none, asked for a motion to adjourn. Alan Slavin moved, Brenda Watkinson seconded. A roll call vote was taken:

Carver (1.61) Connie Kelly-aye Duxbury (2.25) Joanne Moore-aye Hanover (3.57) Tammy Murray-aye Lakeville (1.59) Kelly Howley-aye Mansfield (2.80) Kevin Dumas-aye Medway (1.96) Courtney Riley-aye Middleboro (2.79) Mark Germain-aye Norfolk (2.24) Karen Edwards-aye Pembroke (2.53) Gretchen Emmettsaye Plainville (1.29) Brenda Watkinson-aye Plymouth (5.33) Derek Brindisi-aye Scituate (2.32) Linda Hayes-aye Taunton (5.49) Shaunna O'Connell-aye Wareham (3.20) Alan Slavin-aye

Motion to passed.

The meeting adjourned at 2:30.



# GATRA Advisory Board Monthly Civil Rights Report October 2022

#### Title VI

Title VI of the Civil Rights Act of 1964 protects people from discrimination based on race, color, and national origin in programs and activities receiving federal financial assistance. The Federal Transit Administration works to ensure nondiscriminatory transportation in support of our mission to enhance the social and economic quality of life for all Americans. The FTA is responsible for monitoring FTA recipients' Title VI programs and ensuring their compliance with Title VI requirements.

The GATRA current Title VI Plan was submitted to FTA in March of 2021. It is now in concurrence and valid through March 31, 2024. No Change.

## **EEO (Equal Employment Opportunity)**

The Federal Transit Laws, 49 U.S.C. 5332(b), provide that "no person in the United States shall on the grounds of race, color, religion, national origin, sex, or age be excluded from the participation in, be denied the benefits of, or be subjected to discrimination under any project, program or activity funded in whole or in part through financial assistance under this Act." This applies to employment and business opportunities and is considered to be in addition to the provisions of Title VI of the Civil Rights Act of 1964.

The current EEO Plan for the operator PMT was submitted to GATRA in July and reviewed by the Director of Administration. The plan has been reviewed and the sign-off has been submitted to FTA.

# **DBE (Disadvantaged Business Enterprise)**

The DBE Program seeks to ensure nondiscrimination in the award and administration of DOT-assisted contracts in the Department's highway, transit, and airport financial assistance programs and to create a level playing field on which DBEs can compete fairly for DOT-assisted contracts. FTA is responsible for monitoring FTA recipients' DBE programs and ensuring their compliance with DOT's DBE regulations found at 49 CFR Part 26.

The GATRA current DBE Goal Plan (FFY21-23) was submitted to FTA in October 2020 and is awaiting concurrence from FTA. GATRA will begin to form the new plan during early 2023. The most recent semi-annual report was submitted on June 1 and is under FTA review. The next semi-annual report is due December 1.

## **Environmental Justice**

Environmental justice is a requirement that the GATRA must engage the public whenever there is a major project or route change.

GATRA is constantly working to increase public participation, and if any public input is needed, it will be conveyed to the Board as part of this report.

# FY 2023 Actuals

# July-August (Unaudited)

		Transit Operations
OPERATING REVENUE:		
Farebox		
Fixed Route		59,582
Demand Reponse	e	61,522
Other Revenue		169,888
	TOTAL REVENUE:	290,992
ODEDATING EVDENCE.		
OPERATING EXPENSE:		
TRANSIT OPERATION		2.047.004
SUE	STOTAL, TRANSIT OPERATIONS:	2,217,061
ADDITIONAL COSTS	OF SERVICE:	
Fuel		259,194
Insurance		185,515
Management Fees (	TransDev & SPPlus)	94,357
Materials & Supplies	S	12,442
Utilities		12,257
Other		3,575
	SUBTOTAL, ADDITIONAL COS:	567,339
	TOTAL OPERATING EXPENSE:	2,784,400
	***	
GATRA ADMINISTRATIO	ON:	326,248
	NET COST OF SERVICE:	2,819,656
ANTICIPATED FEDERAL,	STATE, & LOCAL:	
Federal Grants		1,306,347
State Contract Assis	tance	713,782
Local Assessment		799,528
Total ANTICIPATED I	FÉDERAL, STATE, & LOCAL:	2,819,657
NET COST OF SEDVICE IS	S EXCESS OF FUNDING:	

# Fiscal Year 2023 Actuals

# July-August (Unaudited)

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	HST Brokerage
OPERATING REVENUE:	
Contract Income	9,841,266
Management Fee	500,000
TOTAL REVENUE:	10,341,266
OPERATING EXPENSE:	
Purchased Transportation Services	9,903,504
Administration	296,759
TOTAL OPERATING EXPENSE:	10,200,263
NET SURPLUS / (DEFICIT):	141,003



# GATRA Advisory Board Administrator's Report October 2022

# **Triennial Update:**

The Triennial Review focused on GATRA's compliance in 23 areas. As part of this year's Triennial Review of GATRA, the FTA incorporated Enhanced Review Modules in the Technical Capacity and Procurement areas. The purpose of an Enhanced Review Modules is to conduct a more comprehensive review of underlying or contributing issues identified during the pre-assessment stage of the Triennial Review. Deficiencies resulting from the Enhanced Review Modules are presented in the Technical Capacity and Procurement areas of this report. Deficiencies were found in the area(s) listed below.

Review Area	Deficiencies		
	Code	Description	
2. Financial Management and Capacity	F6-3	Single Audit submission deficient, including late submission	
3. Technical Capacity- Award Management (TC-AM)	TC-AM 5-1	Inactive award/untimely closeouts	
	TC-ERM 1-1	Governing body not fully informed of requirements of state and local law or adequately performing its legal and fiduciary responsibilities	
5. TC – Project  Management  (TC-PjM)	TC-PjM 1-1	Delay/cost overrun due to project implementation	
9. Procurement (P)	P1-4	Procurement policies and procedures not followed	
	*P4-2	No verification that excluded parties are not participating/ no requirement for prime contractor to flow down exclusion requirements to lower tier	
	P11-1	Missing FTA clauses	
	P12-3	Buy America provisions not in solicitation and/or contract	
10. Disadvantaged Business Enterprise (DBE)	DBE3-1	DBE goal submitted late	
	*DBE12-1	Insufficient documentation of monitoring DBE compliance of contractors	
	*DBE12-4	Recipient not ensuring prompt payment	
13. ADA – Complementary Paratransit (ADA- CPT)	ADA-CPT2-1	Presumptive eligibility deficiencies	

<sup>\*</sup> Denotes repeat finding



## **Next Steps:**

GATRA has presented a plan to the FTA to address these deficiencies. Parts of this plan includes:

- adding a step in to have both the CFO and Administrator notified that the single audit is ready and have added a sign-off for submission within 10 days of board approval.
- working with FTA and MBTA to create a plan for the current funding that is in federal system to close out these grants.
- A board presentation and Board handbook outlining the roles and responsibilities along with a high-level overview of the operations of the Authority will be created for annual review
- A Procurement coversheet contains a checklist of requirements for the particular level of procurement will be combined with a Procurement Tracking Sheet where procurements are assigned an ID #. This sheet will be provided to FTA for them to then request which procurements they would like to review.
- DBE goal setting will be a collaborative effort between the DBE Liaison and the
   Administrator to ensure timely submission of goals and reports.

## **Operations:**

GATRA received three responses to the Management Request for Proposals. The current management company did not respond, so there will be a new Management Company in January. The review team is going through the proposals now and will hold interviews with each company and their proposed General Managers in late October. The plan is to award the contract in mid-November.

#### Personnel:

Currently, there are three openings for Call Takers in the Brokerage section and the Grants Manager position in the Administration section. The Authority is also looking to partner with Bristol Plymouth Regional Technical School for a cooperative opportunity for a student to work with the Facilities Manager.

#### Financials:

The CFO will be presenting the August financials. Over the next several months, you may see small changes to the way this information is presented as the Authority works to implement new financial software. This will allow the Authority to effectively generate financial information for Board review on a monthly basis.